

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF SOUTH CAROLINA

|   |   |                           |
|---|---|---------------------------|
| Donavan E. Miller,                      | ) | C/A No.: 1:15-1253-SB-SVH |
|   | ) |                           |
| Plaintiff,                              | ) |                           |
|   | ) |                           |
| vs.                                     | ) |                           |
|   | ) | REPORT AND RECOMMENDATION |
| Colleton County Sheriff's Office; Jodie | ) |                           |
| Taylor; Andy Strickland; Matthew Bell;  | ) |                           |
| and Chris Ferrand,                      | ) |                           |
|   | ) |                           |
| Defendants.                             | ) |                           |
|   | ) |                           |

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Donovan E. Miller ("Plaintiff"), proceeding pro se and in forma pauperis, is a pre-trial detainee incarcerated at Colleton County Detention Center ("CCDC"). He filed this action pursuant to 42 U.S.C. § 1983 against Colleton County Sheriff's Office ("CCSO"), Colleton County Sheriff Andy Strickland ("Strickland"), CCSO Captain Jodie Taylor ("Taylor"), and CCDC Officers Matthew Bell ("Bell") and Chris Ferrand ("Ferrand") (collectively "Defendants"). Pursuant to the provisions of 28 U.S.C. § 636(b)(1)(B) and Local Civ. Rule 73.02(B)(2)(d) (D.S.C.), the undersigned is authorized to review such complaints for relief and submit findings and recommendations to the district judge. For the reasons that follow, the undersigned recommends that the district judge dismiss the complaint in this case without prejudice and without issuance and service of process as to CCSO and Ferrand.<sup>1</sup>

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<sup>1</sup> A separately-docketed order directs service of Plaintiff's claims against the remaining defendants.

## I. Factual and Procedural Background

Plaintiff alleges that he is subject to a group punishment that has him confined in his cell for 24 hours one day per week and for 23 hours six days per week. [ECF No. 1 at 3]. Plaintiff claims that he is not given an opportunity to engage in at least one hour of daily, outside, physical exercise. *Id.* Plaintiff contends that he is housed in a cell without a working ventilation system and exposed to rust, dust, black mold, and showers that “are unclean for weeks at a time.” *Id.* Plaintiff states that he is not permitted to call his family or his attorney, watch the news, read a newspaper, or possess a radio. *Id.* Plaintiff claims that Strickland and Taylor have stopped “all communication to the press.” *Id.* at 4.

Additionally, Plaintiff asserts that on December 24, 2014, he and another inmate were involved in an altercation. *Id.* Plaintiff alleges that Crosby responded to the altercation and shot Plaintiff with a taser, causing him to fall to the ground. *Id.* Plaintiff contends that Bell then shot him with a taser while “[Plaintiff] was already on the ground fighting for [his] life in a pool of water.” *Id.* Plaintiff claims that Bell told Plaintiff he was trying to shoot the other inmate. *Id.* Plaintiff argues that there was no reason for Bell to use his taser on the other inmate who was unconscious and lying at least five feet away from Plaintiff. *Id.* Plaintiff attaches an affidavit from inmate Tequan Brown, who claims that he heard Bell and Crosby talking after the shooting about “how they got them a man with the new tasers.” [ECF No. 1-1 at 4]. Brown alleges that Crosby stated that “he got his first Donovan,” and Bell stated that he could not pass up the opportunity to test out the new tasers. *Id.* at 4, 6. Plaintiff seeks injunctive relief and monetary damages. [ECF No. 1 at 5].

## II. Discussion

### A. Standard of Review

Plaintiff filed this complaint pursuant to 28 U.S.C. § 1915, which permits an indigent litigant to commence an action in federal court without prepaying the administrative costs of proceeding with the lawsuit. To protect against possible abuses of this privilege, the statute allows a district court to dismiss a case upon a finding that the action fails to state a claim on which relief may be granted or is frivolous or malicious. 28 U.S.C. § 1915(e)(2)(B)(i), (ii). A finding of frivolity can be made where the complaint lacks an arguable basis either in law or in fact. *Denton v. Hernandez*, 504 U.S. 25, 31 (1992). A claim based on a meritless legal theory may be dismissed *sua sponte* under 28 U.S.C. § 1915(e)(2)(B). *See Neitzke v. Williams*, 490 U.S. 319, 327 (1989); *Allison v. Kyle*, 66 F.3d 71, 73 (5th Cir. 1995).

Pro se complaints are held to a less stringent standard than those drafted by attorneys. *Gordon v. Leeke*, 574 F.2d 1147, 1151 (4th Cir. 1978). A federal district court is charged with liberally construing a complaint filed by a pro se litigant to allow the development of a potentially meritorious case. *Erickson v. Pardus*, 551 U.S. 89, 94 (2007). In evaluating a pro se complaint, the plaintiff's allegations are assumed to be true. *Merriweather v. Reynolds*, 586 F. Supp. 2d 548, 554 (D.S.C. 2008). The mandated liberal construction afforded to pro se pleadings means that if the court can reasonably read the pleadings to state a valid claim on which the plaintiff could prevail, it should do so. Nevertheless, the requirement of liberal construction does not mean that the court can ignore a clear failure in the pleading to allege facts that set forth a claim currently

cognizable in a federal district court. *Weller v. Dep't of Soc. Servs.*, 901 F.2d 387, 390–91 (4th Cir. 1990).

## B. Analysis

### 1. Insufficient Factual Allegations

A complaint must contain “a short and plain statement of the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Although the court must liberally construe a pro se complaint, the United States Supreme Court has made it clear that a plaintiff must do more than make conclusory statements to state a claim. *See Ashcroft v. Iqbal*, 556 U.S. 662, 677–78 (2009); *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007). Rather, the complaint must contain sufficient factual matter, accepted as true, to state a claim that is plausible on its face, and the reviewing court need only accept as true the complaint’s factual allegations, not its legal conclusions. *Iqbal*, 556 U.S. at 678–79. Plaintiff’s complaint does not contain any factual allegations of specific wrongdoing attributable to Ferrand. Accordingly, Ferrand should be summarily dismissed from this action.

### 2. Eleventh Amendment

The Eleventh Amendment bars suits by citizens against non-consenting states brought either in state or federal court. *See Alden v. Maine*, 527 U.S. 706, 712–13 (1999); *Seminole Tribe of Florida v. Florida*, 517 U.S. 44, 54 (1996).<sup>2</sup> Such immunity extends to

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<sup>2</sup> While sovereign immunity does not bar suit where a state has given consent to be sued, or where Congress abrogates the sovereign immunity of a state, neither of those exceptions apply in the instant case. Congress has not abrogated the states’ sovereign immunity under § 1983, *see Quern v. Jordan*, 440 U.S. 332, 343 (1979), and South

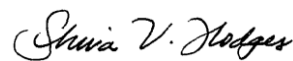
arms of the state, *see Pennhurst State School & Hosp. v. Halderman*, 465 U.S. 89, 101–02 (1984), and also bars this court from granting injunctive relief against the state or its agencies. *See Alabama v. Pugh*, 438 U.S. 781 (1978); *Seminole Tribe of Florida*, 517 U.S. at 58. In South Carolina, sheriffs’ departments are considered state agencies. *See Carroll v. Greenville Cnty. Sheriff’s Dep’t*, 871 F. Supp. 844, 846 (D.S.C. 1994) (“It is well established in this state that a sheriff’s office is an agency of, and a sheriff ‘dominated by,’ the state, such that a suit against the sheriff in his official capacity is a suit against the State.”); *see also Wirtz v. Oconee Cnty. Sheriff’s Dep’t*, No. 8:13-1041-RMG, 2013 WL 5372795, at \*1 (D.S.C. Sept. 24, 2013). Because CCSO is a state agency that is entitled to immunity, the undersigned recommends it be summarily dismissed.

### III. Conclusion and Recommendation

For the foregoing reasons, the undersigned recommends that the court dismiss the complaint without prejudice and without issuance and service of process as to Ferrand and CCSO.

IT IS SO RECOMMENDED.

April 22, 2015  
Columbia, South Carolina



Shiva V. Hodges  
United States Magistrate Judge

**The parties are directed to note the important information in the attached  
“Notice of Right to File Objections to Report and Recommendation.”**

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Carolina has not consented to suit in federal district court. S.C. Code Ann. § 15-78-20(e).

### **Notice of Right to File Objections to Report and Recommendation**

The parties are advised that they may file specific written objections to this Report and Recommendation with the District Judge. Objections must specifically identify the portions of the Report and Recommendation to which objections are made and the basis for such objections. “[I]n the absence of a timely filed objection, a district court need not conduct a de novo review, but instead must ‘only satisfy itself that there is no clear error on the face of the record in order to accept the recommendation.’” *Diamond v. Colonial Life & Acc. Ins. Co.*, 416 F.3d 310 (4th Cir. 2005) (quoting Fed. R. Civ. P. 72 advisory committee’s note).

Specific written objections must be filed within fourteen (14) days of the date of service of this Report and Recommendation. 28 U.S.C. § 636(b)(1); Fed. R. Civ. P. 72(b); *see* Fed. R. Civ. P. 6(a), (d). Filing by mail pursuant to Federal Rule of Civil Procedure 5 may be accomplished by mailing objections to:

Robin L. Blume, Clerk  
United States District Court  
901 Richland Street  
Columbia, South Carolina 29201

**Failure to timely file specific written objections to this Report and Recommendation will result in waiver of the right to appeal from a judgment of the District Court based upon such Recommendation.** 28 U.S.C. § 636(b)(1); *Thomas v. Arn*, 474 U.S. 140 (1985); *Wright v. Collins*, 766 F.2d 841 (4th Cir. 1985); *United States v. Schronce*, 727 F.2d 91 (4th Cir. 1984).